Transport corridors are spatially and institutionally often too complex to be dealt with effectively by the traditional command-and-control planning. Multi-level governance (MLG) is an indispensable set of working practices that enables coordination across different levels of authority, across different sectors and across different countries.

A variety of MLG schemes have been deployed by past corridor projects in the Baltic Sea Region ranging from loose non-binding arrangements (e.g. informal networks and thematic groups) to agreement-based cooperation (e.g. associations and alliances) and to more rigid binding structures (European Groupings of Territorial Cooperation and private companies).

The task aims at supporting the implementation of the TEN-T core network corridors by transferring experience in multi-level governance gained through past bottom-up corridor projects in the Baltic Sea Region

More specifically, the task:

- Maps the decision-making processes within selected corridor examples by
  - assessing specific management models deployed, and
  - identifying the involvement/absence of relevant stakeholders
- Places emphasis on the engagement of businesses and lighter-weight players
- Assesses impact on national transport planning

How is it done?

- Review the TEN-T core network corridor work plans and the EU Strategy for the Baltic Sea Region (EUSBSR) action plan
- Search literature on corridor planning and governance
- Review material produced by bottom-up corridor projects and cooperation initiatives
- Summarise experiences of selected project managers and stakeholders through a questionnaire and a series of interviews
- Validate findings through a stakeholder workshop on multi-level corridor governance
- Report and disseminate results
Multi-level governance: Lessons learned

Are there lessons to be learned?

Lesson 1. There is no such thing as one-size-fits-all
No MLG scheme exists that would fit all situations. Its existence would actually contradict the very nature of the MLG concept, which is devised to reconcile a multiplicity of different interests each time. The selection among available options depends on factors like the objectives pursued, the time horizon, the flexibility requirements, the need for political support, etc.

Lesson 2. Extend reach to include the general public
Past projects have identified the limited impact that the region’s territorial cooperation projects have had on national transport planning. In addition to confirming this gap, TENTacle identified the limited impact that these projects have had towards affecting the behavior of the general public. It is conceivable that more effective public awareness campaigns would improve the participation of market and lighter-weight players, attract the attention of politicians, and eventually increase the responsiveness of the national planning authorities. After all, it is the openness and inclusiveness of the institutions of a nation that determine its success.

Lesson 3. History is fading away
Difficulties were encountered in locating the deliverables of older projects. There is a need for a central, official, openly accessed depository of all documents produced by corridor projects in the Baltic Sea Region in order to ensure that their results remain available for future use.

For more lessons ... download the TENTacle report
Best practice in multi-level cooperation
for transport and growth in the Baltic Sea Region
found at www.tentacle.eu/downloads

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TENTacle investigates impacts of the TEN-T core network corridors (CNC) in the Baltic Sea Region, related to:

- stakeholder views and expectations.
- CNCs as a functional system and impacts that are, in consequence, enabled by that functional system (so-called WEI – wider economic impacts)
- geographical distribution, such as corridor node and transit areas, catchment areas or void area
- stakeholder distribution between both public (national, regional and local authorities) and market stakeholders (transport operators freight/passengers, industry goods/services, passengers/users)

Governance and policy measures to strengthen CNCs positive impacts and to mitigate negative impacts for diverse stakeholder groups and territories are discussed with stakeholders in the Baltic Sea region and the European Coordinators.

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**Investigating impacts of the TEN-T core network corridors**

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**Work process**

**Communication with the involved public and private stakeholders**

- Interviews.
- Discussion of intermediate results in open seminars and project meetings.
- Meetings with CNC coordinators and the European Commission secretariat.
- “Think tank” discussions to suggest practical measures with private stakeholders and regional & local stakeholders outside corridor areas.

**Reports**

- Impact analysis of the TEN-T Core Network Corridors in the Baltic Sea Region
- TEN-T Core Network Corridors - Awareness, expectations and involvement
- Impacts of the TEN-T Core Network Corridors in BSR - Think Tank

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**Reports are available at www.tentacle.eu/downloads**

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**March 2019**
Main outcome – Impact analysis

Based on two large infrastructure cases, Fehmarnbelt link and Rail Baltica, this analysis qualitatively assesses economic, social and territorial impacts generated by the implementation of the TEN-T core network corridors (CNCs) in the Baltic Sea Region, also expressed in terms of Wider Economic Impacts (WEI). It offers an input to the discourse on how to evaluate long-term consequences of the infrastructural developments along the EU priority transport axes. Further, governance responses are recommended.

Governance response schemes

- **Support positive impacts** from changes in connectivity and transport flows
- **Mitigate negative impacts** from changes in connectivity and transport flows

Fehmarnbelt case – estimated WEI

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The Örebro area is one of the key gateways for supply chains between the TEN-T ScanMed Corridor towards Central Europe and the northernmost Baltic Sea Region areas (northern Sweden and northern Norway). Almost all goods transports to/from the north go through Örebro and Hallsberg.

Sweden’s main exports come from the northern part of the country. For the supply of the main industries in Central Europe with raw material it is essential that the railways between Northern Scandinavia and Central Europe are of high quality. Effective transports foster a diversified industry, ensure delivery to/from the region, and reduce the negative environmental impact.

By collecting information through interviews with private and public actors, Region Örebro County will acquire an in-depth insight of the logistics situation, and create opportunities to:

**Change company behaviour and logistic practices to foster a modal shift and to optimise the performance of freight hubs on the corridor**

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Catching the goods transport from the northern areas to the TEN-T core network corridors

Work Process

Analyses and studies
- Identification of company behaviour
- Investigation of modal choice
- Hub potential analysis
- Setting a joint public-private framework
- Development of a cooperation strategy
- Presentation of practical solutions

Communication with the involved public and private stakeholders
- Personal meetings
- Regional workshops and roundtable discussions
- B2B meetings
- Distribution of final results

“Public-private cooperation strategy for intermodal supply chain transiting the Örebro area”
- Summary of results from the interviews with stakeholders
- Analysis showing the potential of the Örebro region serving as an entry/exit hub feeding the freight flows from the northern Baltic Sea Region areas to the TENT-T ScanMed Corridor
- Recommendations how to achieve a behavioural change enabling a modal shift from road to rail
- Proposals for cooperation between stakeholders from the Örebro region hub and the goods origin/destination areas in the northernmost Baltic Sea Region territories
- Solutions how to extend the operational/geographical range of a transport corridor by a strengthened freight hub performance

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TENTacle and the Eastern Partnership

The **Eastern Partnership** is an EU initiative which coordinates the relationships of the EU with the Eastern neighbouring countries Armenia, Azerbaijan, Belarus, Georgia, Moldova, and Ukraine. This unique foreign policy tool:

- provides a long-term strategy for the Eastern partner countries of the EU to carry out sustainable reforms and
- foresees possibilities how the EU can support the Eastern partner countries to accelerate those reforms.

**TENTacle** tackles two specific challenges of the TEN-T core network corridors implementation in the Baltic Sea Region:

- Geographical limitation of the TEN-T core network corridors to the EU borders and - consequently – lack of schemes how to connect them to the transport networks of the EU neighbouring countries, and
- Low uptake of the TEN-T core network corridor policy instrument among the business players due to missing knowledge about how to include supply chain management models with the TEN-T implementation approaches.

### Aims of the TENTacle Eastern Partnership activities

- Identify **major public and private players** involved in transport and the management of supply chains between the Baltic Sea Region and the six EU Eastern Partnership countries
- Make inventory of **key bottlenecks** in the transport infrastructure linking the trade origin/destination areas in the Eastern Partnership countries to the Baltic Sea Region - via the TEN-T core network corridors
- Seek ideas how to provide **better convergence measures** to e.g. allow the companies from the Eastern Partnership countries to have full access to the EU transport market
Closer transport/logistics market integration through interoperability between the CNC and the transport networks of the EU Eastern Partnership

This thematic study includes:

- Results of the inventory-making and assessment on the quality and interoperability between the TEN-T core network corridors and the transport networks of the Eastern Partnership countries.
- Formulation of priority action areas to achieve a time and resource reduction for transport operations while opening up new businesses which stimulate trade exchange.

  - **Political interview:**
    Identification of priority action areas for the public and private stakeholders representing the Baltic Sea Region and the Eastern Partnership of the TEN-T core network corridors
  
  - **Technical interview:**
    Investigation of nominated logistics areas in order to select corridor nodes & transit areas, corridor catchment areas, and corridor void areas for the preparation of possible synchronisation models

- Recommendations on how to extend an operational + geographical range of TEN core network corridors by a strengthened interoperability of its nodes with the transport networks of the Eastern Partnership countries

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